



Mombasa Ministerial Declaration on Anticipatory Action
Second Eastern Africa Dialogue Platform on Anticipatory Action
Institutionalising Anticipatory Action for a Resilient Eastern Africa
October 2026

PREAMBLE

We, the Ministers responsible for Disaster Risk Management and Humanitarian Affairs of the Member States of the Intergovernmental Authority on Development (IGAD) - Djibouti, Ethiopia, Kenya, Somalia, South Sudan, Sudan, and Uganda - meeting during the Ministerial Segment of the Second Eastern Africa Dialogue Platform on Anticipatory Action held in Mombasa, Kenya on 30th October 2026;

Recognising that Eastern Africa remains one of the world's most climate-vulnerable regions, increasingly affected by recurrent droughts, floods, disease outbreaks, conflict-related risks and other transboundary hazards that continue to undermine humanitarian gains and sustainable development, and disproportionately affect women, children, youth, older persons, persons with disabilities and other vulnerable groups;

Recognising that comprehensive disaster risk management requires a whole-of-government and a whole-of-society approach, with coherent mandates and effective coordination across ministries, sectors, levels of government, and non-state stakeholders to manage interconnected and cascading risks and strengthen resilience;

Recognising further that comprehensive, inclusive and well-implemented disaster risk management laws, policies and institutional arrangements provide the foundation for assigning responsibilities, engaging communities and local actors, coordinating early warning and action, and securing the resources required to make anticipatory action operational at scale;

Acknowledging that anticipatory action has emerged as an effective and efficient approach for reducing humanitarian impacts of predictable hazards and shocks in

education, health and well-being, protecting lives, livelihoods and development gains through interventions undertaken before crises unfold, based on forecasts, early warnings, and predictive risk analysis, and enabled through pre-agreed plans, coordinated multisectoral action and pre-arranged financing;

Recognising the leadership of IGAD in advancing regional cooperation on climate services, disaster risk management, multi-hazard early warning systems and anticipatory action, including through the development and implementation of the IGAD Regional Roadmap for Anticipatory Action, the Regional Technical Working Group on Anticipatory Action and support the implementation of the National Anticipatory Action Roadmaps and Technical Working Groups by Member States;

Recalling our commitments under the Sendai Framework for Disaster Risk Reduction 2015–2030, Agenda 2063, the Africa Climate Change and Resilient Development Strategy and Action Plan 2022-2032, the Sustainable Development Goals, the Paris Agreement, the Early Warnings for All Initiative, and relevant IGAD policy frameworks;

Recognising that effective anticipatory action requires strong governance, reliable early warning systems, accessible risk information, sustainable pre-arranged financing, pre-agreed triggers and decision protocols, operational readiness to act before disasters, coordinated institutions, regional solidarity, and meaningful participation of communities in the co-design, implementation and evaluation of action;

Reaffirming our collective commitment to strengthening resilience and protecting lives, livelihoods and development gains across the IGAD region;

Reaffirming the central role of communities as first responders and partners in resilience, and our collective commitment to ensure that anticipatory action is locally led, people-centred, gender-responsive, disability-inclusive and informed by local and traditional knowledge;

Acknowledging the continued commitment and efforts of IGAD and its Member States to advance disaster risk management, multi-hazard early warning systems and anticipatory action across the region,

We hereby commit to:

1. Institutionalise anticipatory action within disaster risk management and relevant sectoral laws, policies, strategies and plans, with clear institutional

mandates, responsibilities and decision-making authority for triggers, activation and implementation across sectors and levels of government.

2. Operationalise National Anticipatory Action Roadmaps through nationally led and financed implementation plans that define clear priorities, timelines, measurable targets, implementation responsibilities and accountability arrangements.
3. Establish or strengthen multi-stakeholder national coordination mechanisms for anticipatory action to support joint risk analysis, planning, implementation, monitoring and learning across government institutions, humanitarian and development partners, scientific institutions, local actors and the private sector.
4. Strengthen people-centred, gender-responsive, disability-inclusive and multi-hazard early warning systems that provide accessible, timely and actionable information to at-risk communities, including through effective last-mile communication.
5. Link early warning systems to early action through predefined triggers, protocols and standard operating procedures, supported by clear decision-making authority and use of climate services, risk analytics, impact-based forecasting, scientific evidence, and local and traditional knowledge.
6. Strengthen coherence between anticipatory action, disaster risk reduction, climate adaptation, social protection, resilience-building and development planning to reduce future humanitarian needs and protect development gains.
7. Strengthen innovative financing for implementation of disaster risk management frameworks to enable anticipatory pre-arranged allocation, timely release and accountable use of resources to implement preemptive actions before a disaster or emergency declaration.
8. Increase predictable, sustainable and pre-arranged financing for anticipatory action, including dedicated national, sectoral and sub-national budget allocations, contingency financing, disaster risk financing instruments such as risk transfer, blended finance and partnerships.
9. Progressively increase domestic investment in disaster risk reduction, preparedness and anticipatory action, establish national financing targets,

and regularly report on allocations, releases and expenditure, while improving access for subnational authorities, communities and eligible local actors.

10. Strengthen regional cooperation and programming through IGAD to address transboundary, cascading and systemic disaster risks, including coordinated cross-border anticipatory action plans for transboundary and cross-border hazards such as drought, floods, disease outbreaks, forced displacement, desert locusts and other transboundary risks.
11. Develop interoperable regional and national early warning–early action systems, including interoperable data standards, forecasts, triggers, alert levels, operating procedures and cross-border risk-information exchange.
12. Promote the timely sharing of risk information, forecasts, vulnerability data and impact analyses across sectors and borders, consistent with national legal frameworks to strengthen coordinated anticipatory action and collective decision-making.
13. Strengthen inclusive partnerships and capacities among governments, regional institutions, humanitarian and development partners, financial institutions, research institutions, the private sector, civil society, National Red Cross and Red Crescent Societies, local communities and other local actors, while investing in local leadership, institutional capacity, workforce and volunteer development, research and knowledge exchange to advance disaster risk management and anticipatory action.
14. Invest in monitoring, evaluation, research and learning to generate evidence on the effectiveness, cost-efficiency, equity and long-term impacts of anticipatory action, and to continuously improve policies, trigger mechanisms, financing arrangements and operational approaches.
15. Monitor implementation and strengthen accountability for this declaration and support implementation of the National Anticipatory Action Roadmaps through measurable indicators, nationally agreed targets, inclusive community feedback mechanisms, IGAD regional platforms, annual progress reviews, peer learning and periodic reporting on institutionalisation, financing, and localisation of early warning and anticipatory action.

To support the implementation of these commitments, we:

16. **Request** IGAD, through the IGAD Climate Prediction and Applications Centre (ICPAC), in collaboration with Member States and partners, to support implementation of this Declaration by developing a regional monitoring and reporting framework; coordinating interoperable regional and national early warning–early action systems and transboundary and cross-border risk-information exchange; convening annual progress reviews through the Regional Technical Working Group on Anticipatory Action; promoting peer learning, innovation and technical exchange; mobilizing technical and financial support for Member States; facilitating regional dialogue on anticipatory action financing; and strengthening Member States’ legal, policy, institutional, coordination and operational capacities for anticipatory action.
17. **Call upon** development partners, humanitarian organisations, international financial institutions, regional organisations, the private sector and philanthropic organisations to align support with nationally led and regionally coordinated priorities for anticipatory action; increase predictable, flexible and pre-arranged financing; support legal and policy reform, institutional capacity strengthening, innovation, evidence generation, technology transfer and knowledge exchange; strengthen collaboration across the humanitarian-development-peace nexus; and invest in locally led anticipatory action and community resilience, including through National Red Cross and Red Crescent Societies and other local actors.
18. **Commit** to transition disaster risk management from predominantly reactive response to anticipatory action by establishing, by 2027, nationally agreed anticipatory action protocols for priority hazards, with trigger thresholds that enable risk layering with different financing instruments and mechanisms, pre-agreed multisectoral actions, clear institutional responsibilities, and pre-arranged financing to operationalise these mechanisms through regular simulation exercises, monitoring and activation when pre-defined thresholds are reached.
19. Thank the people and Government of the Republic of Kenya for hosting this regional platform and the warm hospitality.

Done at Mombasa this 30th day of October 2026.